

Report title: Kirklees Communities Partnership Strategic Intelligence Assessment and Partnership Plan

Meeting	Overview and Scrutiny Management Committee
Date	26 March 2024
Cabinet Member (if applicable)	Cllr Mussarat Pervaiz
Key Decision Eligible for Call In	No – this is a Scrutiny update
Purpose of Report To provide the Overview and Scrutiny Management Committee with: <ul style="list-style-type: none"> • High level findings emerging from the annual refresh of the Kirklees Strategic Intelligence Assessment (SIA) • Suggested priorities for the Communities Plan refresh for 2024/5 • Highlight the work that has taken place during 2023/4 	
Recommendations OSMC to note the report and provide feedback on the high-level findings of the SIA and Communities Plan priorities for 2024/5	

Resource Implication: There are no resource implications	
Date signed off by <u>Strategic Director</u> & name Is it also signed off by the Service Director for Finance? Is it also signed off by the Service Director for Legal Governance and Commissioning?	Tom Brailsford – Strategic Director Childrens Services 13 th March 2024 N/A N/A

Electoral wards affected: All Wards.

Ward councillors consulted: The SIA refresh is being discussed with ward Councillors at Safer Kirklees briefings and the opportunity to comment will be offered to political group via cross party membership of the Communities Board

Public or private: Public
Has GDPR been considered? Yes

1. Executive Summary

Annually the Communities Board conducts a refresh of the Kirklees Strategic Intelligence Assessment (SIA) and subsequent refresh of the Communities Plan priorities.

A summary report for the Overview and Scrutiny and Management Committee of the refresh is provided.

The report provides a high-level overview of key findings of the SIA, summary of the Communities Plan priorities based on the SIA data which the Communities Board and wider theme and place-based partnership meetings have considered.

The report also highlights progress in key areas as requested by the Chair of OSMC with a highlight report as appendices for Serious Violence, Inclusive Communities Framework and Drugs and Alcohol.

1.1 Information required to take a decision.

a. Background

The 1998 Crime and Disorder Act placed a statutory duty on Community Safety Partnerships (CSPs) to develop a strategic plan which addresses multi-agency community safety issues affecting quality of life for residents. In Kirklees the CSP is called the Communities Board.

The SIA focuses on the 4 themes in the Communities Partnership Plan:

- Violence and Exploitation
- Neighbourhood Crime & Anti-Social Behaviour
- Resilient & Inclusive Communities
- Reducing Risk

The strategic themes in the Partnership Plan are developed using the findings from an SIA which brings together analysis of multi-agency intelligence from across community safety partners. The Partnership SIA is used to work to ensure the Partnership Plan Themes remain valid and any exceptions / areas of future focus are highlighted.

The SIA development is supported by the Council's Data and Insight Service working alongside the Communities Service and partners. How we conduct the SIA going forward and how we can view Kirklees, Place and ward and neighbourhood assets and community risks is being revised.

b. Expected outcomes benefits and risks.

The reason for the refresh of the SIA and Communities Plan is to ensure we are refocussing partnership support, as required, based on data and insight. This annual cycle ensures we are focussing resources on priorities that are the highest risk and concern that impact on communities. The risk is we if don't do this annually we work from out-of-date data and insight.

c. Services and agencies involved.

This year's SIA refresh has involved a wide range of stakeholders.

- In December 2023 key partners for each of the Theme areas of the plan have met to discuss the data and add their own service or organisation's perspective. Those involved were key Council Services, Police, Fire Service, Integrated Care Board (ICB), Criminal Justice, Victims Support etc.
- In January 2024 Place based sessions have also taken place to hear localised feedback from key services and stakeholders.
- In February 2024 the Communities Board Strategic Delivery Group held a session to look at the Theme and place feedback and then made recommendations to the Communities Board.

- In March 2024 the Communities Board considered the feedback and from that revised the prioritisation of 2 key areas under the Theme of ‘Neighbourhood Crime & Anti-Social Behaviour and also ‘Violence and Exploitation’.

d. SIA key highlights and Partnership plan priorities

The Partnership Plan sets out how partners will work collaboratively to create a safer Kirklees. The current areas sitting under each of the Themes are Red Amber Green (RAG) rated based on issues raised in the SIA and performance against partnership indicators and measures. Although the areas are RAG rated this is only to highlight those considered highest priority for the Board and partnership. This will inform the development of a delivery plan for the Board and Theme groups for 2024/5.

Serious Violence and Exploitation	Neighbourhood Crime and Anti-Social Behaviour
<p>Amber Serious violence – Has reduced and there has been a period of stability but is still a priority and the Board will have oversight of the implementation of the serious violence duty.</p> <p>Amber Violence Against Women and Girls keeping in view, good work progressing.</p> <p>Red Domestic Abuse incidents have reduced but Domestic Homicide Reviews for Kirklees are high. Good work is progressing to implement the new approach to commissioning services for victims of Domestic Abuse and the implementation of the Domestic Abuse strategy continues.</p> <p>Amber Modern Day Slavery and Human Trafficking increase in referrals to the National Referral Mechanism (NRM) which is positive with regards to awareness. 2nd Highest in West Yorkshire for Cuckooing which has been aligned to increased awareness and reporting of such safeguarding concerns.</p> <p>Amber Youth Exploitation there has been a reduction but still a priority and an ask to all to be aware, spot signs and report issues and concerns.</p>	<p>Amber Neighbourhood Crime (e.g. Burglary / Vehicle Crime) remains higher for certain elements e.g. theft of vehicles but it is projected that there will be a reduction from the 2023/4 figure.</p> <p>Red Anti-Social Behaviour (e.g. Personal / Nuisance / Environmental) remains a high priority some elements are starting to decrease but only gradually and environmental is increasing.</p>
Resilient and Inclusive Communities - <i>to be reviewed as a theme and to have in view cross cutting issues</i>	Reducing Risk
<p>Red Hate Crime reduction overall but increase in Faith related hate crime and potential wider factors could also impact on this in 2024/5.</p> <p>Amber Inclusive Communities Framework work is progressing but more to do as we move in to 2024/5 so keeping as a priority.</p> <p>Red Migration and Asylum an area of concern for 2024/5 with pending large asylum Home Office led site as has been highlighted in the media.</p> <p>Amber PREVENT still classed as priority status but Kirklees are recognised by the Home Office as working well to reduce risk.</p> <p>Amber Community Tensions due to a number of international and local issues remains a priority.</p>	<p>Red Road Safety based on residents’ concerns and fatalities remains a priority.</p> <p>Amber Water Safety a concern at key peak times to continue to prioritise.</p> <p>Amber Drugs and Alcohol concerns raised about the impact this has on a range of crimes so keeping as a priority.</p> <p>Amber Reducing Re-offending this has reduced but still a priority for the Plan.</p>

e. Delivering on the Communities Plan 2024/5

The feedback from OSMC will be fed back to the Communities Board extraordinary meeting in May 2024 at which priorities will then be confirmed and a clear delivery plan will be developed and adopted. The Board will provide challenge, support and highlight the good work partners deliver across Kirklees and the Communities Partnership Plan during 2024/5.

2. Implications for the Council

2.1 Working with People

The Communities Partnership Plan will continue to put the victims and witnesses of crime and disorder at the heart of our approach. We already incorporate lived experience but, we want to be better at capturing the lived experience of our most vulnerable residents to inform future service delivery. We acknowledge that supporting the victims and witness of crime and disorder, including repeat victims, cuts across all aspects of any Communities Plan, and we will continue to work closely with colleagues in Adult and Children's safeguarding to ensure our most vulnerable individuals and communities are supported.

Our restorative approach of working 'with' local people and elected members to solve problems at the earliest possible opportunity complements our overarching work around prevention and early intervention, building on the positives within communities.

In 2024/5 we want to develop further how the voices and experiences of communities' help shape the services and support we deliver and improve how we work alongside communities to prevent and resolve community issues that impact of staying safe.

2.2 Working with Partners

It is vital that partners work collaboratively and with local communities to create safer communities and provide reassurance. The Communities Partnership Plan will continue to build upon the relationships already in place, such as utilising approaches from Public Health and the Violence Reduction Partnership (VRP) to tackle root causes of serious violence and harnessing the expertise and capacity in local communities to achieve the desired shared outcomes.

The cross-cutting nature of crime and disorder means that collaboration with other Boards is essential in achieving successful outcomes and will be progressed further in 2024/5. Issues such as Exploitation and Youth Violence are priorities for both the Communities Board and the Kirklees Children's Safeguarding Board therefore continuing to build collaboration and identifying shared outcomes and approaches is essential to our success moving forward.

2.3 Place Based Working

It is critical that the diverse geography and communities of Kirklees are at the forefront of delivering the Communities Partnership Plan. During 2024/5 we will prioritise further how we have oversight of how the Communities Plan is delivered at a place based and community level where need is clearly evidenced. The SIA has developed a place-based approach which will continue to progress during the new financial year. We need to target partnership responses and resources where they are needed most based-on data and community insight, this is a key part of the Communities plan going forward.

2.4 Climate Change and Air Quality

As part of our commitment to climate change and air quality Safer Kirklees continue to use electric vehicles which enables our Community and Environmental Support Officers (CESO) to travel across the district in an environmentally friendly way. Virtual working has resulted in a significant decrease in the use of paper for partnership meetings with most if not all meetings being paper free. The Partnership does however still acknowledge the need and benefit of meeting face to face, especially with local communities, residents and the most vulnerable and continues to increase its visibility post restrictions.

2.5 Improving outcomes for children

By refreshing and ensuring the Partnership Plan is updated based on the data and insight available in the SIA, this will work to ensure that children and families under the themes of the partnership plan will be supported by the partnership to stay safe and live in cohesive communities. The work of the Communities Board will link with the agreed work and priorities of the Kirklees Childrens Safeguarding Partnership.

The strategic themes within the Partnership Plan all have an impact upon children and young people within Kirklees. We have made significant investment in children and young people in our approach to Domestic Abuse and our work to reduce violence in those aged under 25s in partnership with the West Yorkshire Violence Reduction Partnership, which should support the prevention of future generations becoming involved in/or the victim of serious crime.

The Partnership are also engaging in new and emerging issues such as water safety where we will look to reduce this risk at the earliest opportunity through education, prevention and early intervention.

2.6 Financial Implications

There is no financial implication to be considered or decided on as part of this report. However, it's important to note that being the victim of crime, anti-social behaviour or road safety problems has a significant impact on individuals and communities at both an emotional and economic perspective. Research has shown a recurrent pattern of increases in acquisitive crimes such as burglary and shoplifting during economic downturns, there is also some evidence highlighting diversification of offending into lower risk / higher gain offending such as fraud (including online). Where tensions are reduced and communities are more inclusive, there are more opportunities for collaborative working to achieve shared outcomes.

3.7 Legal Implications

The Partnership in exercising its requirements under Section 5 of the Crime and Disorder Act 1998 should prepare an annual PSIA and prepare and implement a Community Safety Plan.

3.8 Other (e.g. Risk, Integrated Impact Assessment or Human Resources)

None

3. Consultation

December 2023 four Theme group consultation sessions involving a wide range of key stakeholders

- December 2023 partnership Theme sessions with a wide range of stakeholders.
- January 2024 four Place based sessions took place.
- February 2024 The Communities Board Strategic Delivery Group held a session.
- In March 2024 the Communities Board considered the feedback and from that revised the priority of 2 key areas under the Theme of Neighbourhood Crime & Anti-Social Behaviour and also Violence and Exploitation.

6 Options

This is an annual update on the SIA and Communities Plan, there are no options to be considered as a decision is not required.

6.1 Options Considered

N/A

6.2 Reasons for recommended Option

N/A

7. Next steps and timelines

- a. The final SIA, engagement feedback and recommendations will be discussed at Communities Board in May 2024.
- b. A Communities Board high level delivery plan with 4 Theme plans will be developed. These will be overseen by the Communities Board Strategic Delivery Group who will escalate any underperformance or risks to the Board as well as ensuring good partnership work is recognised and shared to talk positively about the good work that does take place working alongside communities and citizens in Kirklees.
- c. Place based oversight and delivery of the Communities Plan and SIA will take place in 2024/5 ensuring working together we make the most of the resources available to the Partnership.

8 Contact officer

Sarah Mitchell, Head of Communities sarah.mitchell@kirklees.gov.uk

Chris Walsh/Lee Hamilton Safer Kirklees Safer@kirklees.gov.uk

9 Background Papers and History of Decisions

A summary of the high-level refresh of the Strategic Intelligence Assessment is appended to this report. Scrutiny has been engaged with in the development of the current Partnership Plan.

10 Appendices

Appendix 1: Strategic Intelligence Assessment and Communities Plan refresh

Appendix 2: Serious Violence progress report

Appendix 3: Inclusive Communities Framework progress report

Appendix 4: Drugs and Alcohol highlight report

Appendix 5: Update on actions from the Feb 2023 OSMC

11 Service Director responsible

Jill Greenfield Service Director Communities and Access Services

Appendix 1 – Strategic Intelligence Assessment Refresh 2024 and Communities Plan Refresh

Theme 1: Violence and Exploitation

Serious Violence - Amber

Following several high-profile Serious Violence incidents in 2022, the district has had a period of stability and reduction in incidents involving Urban Street Gangs (USGs) / Organised Criminal Gangs (OCGs). Work from the Partnership Police to tackle known nominals has certainly provided some disruption in Huddersfield.

Overall serious violent offences within Kirklees are reducing and proactive violence reduction plans are progressing that sight 6 Wards based on evidence - these will be developed much further during 2024/5.

See appendix 2 for further information.

Violence against Women and Girls (VAWG) – Amber

A Kirklees VAWG pledge has been developed and additional funding has been secured to tackle VAWG in the District.

Examples of activities delivered in Kirklees to tackle VAWG includes:

Ask for Angela a national safety scheme, launched in Kirklees in December 2021. Over 100 venues in town centres across Kirklees including pubs, clubs, restaurants and local libraries now support the scheme. By simply asking for 'Angela' at participating venues a person can indicate they need help to get out of a situation where they may feel unsafe or vulnerable. Venue staff will take discreet action like reuniting the person with friends, calling a taxi or providing a safe space.

Information packs and training has been provided to venues along with several action days where mock Ask for Angela scenarios have been trialled to ascertain compliance. Alongside dedicated Spotify Ads, 3 promotional videos have been produced which are now available on You Tube and other social media sites:

- [Ask For Angela – The Man Outside The Pub – YouTube](#)
- [Ask For Angela – The Date – YouTube](#)
- [Ask For Angela – The Night Out – YouTube](#)

Additional funding has been brought into the district to support the Partnership in tackling VAWG and serious violence through the Safer Street 5 initiative. Following on from Safer Streets 3 and 4 which looked at the safety of women and girls in Parks and Open Spaces.

In 2023 the Partnership was successful in a bid to the UK Shared Prosperity Fund (UKSPF), for a dedicated scheme of work to tackle VAWG. Following Kirklees grants panels, funding has been awarded to support the Night Safety Bus for the Night-Time Economy, Active Bystander Training in local communities, using theatre in education to prevent young people from being drawn into exploitation and creating safe spaces for communities to talk about Domestic Abuse and violence.

Over **240 Safe Zones** have been established across the district in 2023-24 which provides people, particularly young people with a safe place to go should they fear crime or violence.

Domestic Abuse – Red and a high priority for the partnership

Total Domestic Abuse (DA) incidents are reducing and equally so are the repeat incidents, but we do have a high number of Domestic Homicide Reviews ongoing. Work is continuing to progress in Kirklees to support the delivery of the Domestic Abuse strategy [Domestic abuse | Kirklees Council](#). There has also very recently been Cabinet approval to progress a new approach to commissioning services for high-risk victims of Domestic Abuse, this work will really start to progress from April 2024 working alongside all key Council Services and key partners.

For more information please see [Achieving better outcomes for victims of domestic abuse - Kirklees Together](#) and for information and advice on existing help and support please see this link [Get help and support | Kirklees Council](#)

Modern Day Slavery- Amber

The number of **modern slavery referrals has increased**. This is positive as this means more people are aware of the NRM. During 2023/24, there has been a comprehensive awareness programme to make sure partnership staff know what Modern Day Slavery is and the ways in which cases can be referred – the increase in referrals is testament to the success of this training.

Cuckooing, a practice where people take over a person's home and use the property for some form of exploitation, remains a priority in Kirklees; **we have one of the highest numbers of reports of suspected cuckooed addresses** in West Yorkshire (June 2023). The reports do mean partners are aware and report when they have concerns.

There are several factors that impact the number of flagged cuckooed properties which include:

- The efficiency of West Yorkshire Police and partners, within a district, at identifying and flagging properties suspected of being cuckooed.
- The volume of intelligence received in local communities which indicate that addresses are being cuckooed.
- Targeted operations which focus on cuckooed properties. These operations can often involve an element of county lines, drug supply or sexual exploitation.
- Awareness and training amongst partners and communities in recognising the signs of cuckooing and how to report any occurrences of which Kirklees is the only area offering this training in WY for partners.

Youth Exploitation - Amber

There has been a **reduction in the number of young people at risk of exploitation**. We have identified areas where the risk is higher that is overseen by the Strategic and Operational Exploitation Groups

Risk of harm outside the home remains a focus of the partnership, the response remains to be a coordinated collaborative approach in identification and response. Information sharing and earlier intervention remains key to achieving our ambitions and reducing risk. Key agency awareness and identification of young people at risk at the earliest opportunity enables intervention to take place sooner and more often when risk has not become significant.

In 2022 A joint Targeted Inspection was carried out reviewing Kirklees response to exploitation and identified the processes and response through a partnership approach to be exemplary. Those processes at the time were in their infancy and multiple partners have and continue to work in collaboration to refine process, improve early identification and develop more effective response. The principles of increased awareness, a coordinated response and a collaborative approach have all contributed to the reduction of young people identified as being at risk of exploitation.

Theme 2 - Neighbourhood Crime and Anti-Social Behaviour

Neighbourhood Crime Amber

The trend for the **total number of crimes** is showing as slightly **increasing**, although it is projected for 2023/24 there will be a reduction from the 2022/23 figure. The increasing trend is due to increases in **drug related offences, theft, and robbery**. COVID did see a reduction in offences, but recent trends have been upwards – particularly in **rural areas** although the volume offences continue to be in **urban, more deprived areas**.

Latest figures for **Vehicle Crime** show a **small reduction in theft from vehicles** and an **increase in theft of vehicles**. Thefts from vehicles tend to target either valuables left on display or tools in vehicles – both in **residential areas** and around **town centre / retail areas**. Thefts of motor vehicle target older vehicles with less security or increasingly are taken using the owner's keys (often a burglary target). There has also been an **increase in thefts of motorcycles and cycles** (including electric).

Work over the past 12 months has included ...

Crime Prevention and awareness raising – Community and Environmental Support Officers (CESOs) and Police have engaged with residents through a combination of neighbourhood patrolling and partnership events to provide crime reduction advice and resources. As part of the support for partnership staff, training has been delivered to over 400 members of staff to ensure they have the necessary knowledge to cascade advice to members of the public. As part of multi-agency days of action, partners have worked with communities to improve environmental “grot-spots” to reduce opportunities for crimes.

Community Involvement – In addition to the engagement with communities through daily patrolling, Place based Community Outcome Groups (COGs) - Including Police, Council Services, Fire etc have worked with partners to identify the groups (such as Neighbourhood Watch) in their area and provided them with community safety information and advice to ensure they are alert to potential crime risks and work together to make their houses and communities more crime resistant.

Focusing on Hotspots / Repeat victimisation - Safer Kirklees staff provide advice and guidance to students at Freshers Fairs relating to simple crime reduction strategies such as not leaving doors / windows open and not leaving things on display in parked vehicles. COGs have used tactical intelligence products to identify hot spots for vehicle crime and burglary and co-ordinated partnership interventions which have resulted in higher-than-average reductions in crime in target locations.

Priorities for 2024/25. 1) Burglary (including non-domestic) 2) Vehicle (and cycle) theft (including commercial vehicles) 3) Theft from the person / robbery.

Anti-Social Behaviour (ASB) Red and a high priority for the Partnership

The total number of **Personal ASB** incidents reported to Homes and Neighbourhoods in 2023 was lower than the corresponding period in the previous year. Domestic Noise complaints reported to the council in 2023 reduced slightly compared with the previous year.

After a prolonged reduction in the number of **Nuisance ASB** incidents, they have started to increase in 2023/24 although there are noticeable fluctuations with peaks associated with warm weather and holiday periods. Most incidents are recorded as (1) youth nuisance, (2) nuisance motorbikes / quads and (3) loud vehicles.

The main type of **Environmental ASB** recorded is fly tipping which has both a detrimental impact on satisfaction with neighbourhoods and is a risk for deliberate fires. The number of reported fly-tipping incidents is increasing which is likely to be a combination of more occurrences and better recording (and dealing with) incidents.

Work that has taken place ...

Safety Rangers - This programme aims to foster a sense of responsibility and community amongst the school children. In the past year, Safety Rangers sessions were delivered to over 500 Year 5 pupils, covering topics such as fire safety, physical / emotional wellbeing, road safety and Anti-Social Behaviour. The session incorporates the "Being Good in My Neighbourhood" school resource which focuses on concepts like kindness, honesty, respect, and being good in their community. Additionally, sessions consider how to report concerns, and

identify trusted adults. The sessions conclude with a "promise" from the children to undertake positive actions in their neighbourhood, such as picking up litter or assisting at home.

Place Focused Partnership Problem Solving – The Place based 4 Community Outcome Groups are chaired and led by Safer Kirklees working alongside the Police and wider partners deal with ASB issues across Kirklees (such as nuisance motorbikes, fly-tipping and nuisance behaviour). Actions from these meetings include multi-agency action days, consultations and intelligence gathering to inform a wider partnership response which provides a consistent service in areas where the issues are complex and/or longstanding, providing support to residents for sustained periods of time in the weeks following focussed initiatives.

Days of action have taken place at Springfield House, London Park and Fairmoor way for example. These days of action are attended by multi agencies, and they contribute to the overall approach of information gathering and coordinating a response. The CESOs provide a presence in these areas to forge solid relationships with residents which gains trust and therefore increases our knowledge about the area, residents who live there and any issues or incidents of note. CESOs are also tasked in conjunction with West Yorkshire Police to attend Homes and Neighbourhood (H&N) managed areas and provide a visible presence and a trusted face for residents to confide in and speak with following a serious incident or escalating tension.

Training and Development for Partnership Staff – Safer Kirklees Anti Social Behaviour (ASB) Officers have developed and delivered bespoke training to over 70 housing officers, both new and old to improve confidence and knowledge in how to manage ASB cases successfully and to improve outcomes.

Officers have also devised tenancy ready training which is delivered to care leavers about to enter their first tenancy with H&N. These sessions have a focus on practical skills including financial management, but with a focus on sustaining a tenancy, positive behaviours and safeguarding.

Community Triggers - Safer Kirklees coordinate the Community Trigger response and the hearings that often result. Safer Kirklees lead on the newly established ASB panels working alongside the Police which run alongside the Hate Crime panels. These panels highlight the top perpetrators and victims which quite often reside in H&N tenancies. Working closely in partnership with colleagues in the police in this way means existing knowledge to enhance any ways to challenge and support perpetrators while ensuring that victims are supported.

Mediation Services - In the past 12 months Safer Kirklees received 13 referrals for mediation services for complex cases. Specially trained mediators worked on these cases with 1/3 of cases resulted in a successful agreement between parties. In the other cases, some parties declined to engage in the process and others withdrew their consent.

Priorities for 2024/25 Anti-Social Behaviour (causing alarm, harassment or distress to any person) focuses on 3 areas: **1) Personal** – deliberately targeted at an individual or group (e.g. noise nuisance) **2) Nuisance** – causes annoyance to the wider community (e.g. fireworks, rowdy behaviour) **3) Environmental** – impacts on natural surroundings (e.g. fly-tipping, criminal damage).

- **Theme 3 - Resilient and Inclusive Communities**

In early 2024/5 there will be a Partnership review of the Resilient Communities theme, the priorities in the theme will remain the same but the theme will take a more Place and community based focus to see where we do have multiple risks in communities and how we look at these collectively and respond as a partnership. It will also be the theme that ensures we are hearing the voices of those in communities to help shape the work of the partnership and sharing the positive work that takes place across all our communities in Kirklees which can sometimes be overlooked due to peoples' perceptions of an area or incidents that have taken place.

Hate crime Red and a high priority for the Partnership

West Yorkshire Police Force has been in the top **3 of hate crime** incident reports per 100,000 population since 2015/16. The number of hate crime incidents has **reduced** in Kirklees this year compared with the same period last year. From April to December this year, there has been a **decrease** in the number of repeat hate crimes when compared to the same period in 2022/23 and the incidents involving violence have **reduced**

All categories of hate incidents are reducing with the exception of incidents recorded as Faith related which have increased as has been seen nationally. Further analysis indicated that this is primarily to do with incidents recorded as Anti-Semitic and (to lesser extent) ones recorded as Islamophobic. It is important to note 2 things when considering this increase. The first is that incidents recorded as faith hate are those perceived by the victim or any other person as hate related. The 2nd issue is that an increase in reported hate incidents might demonstrate more confidence and awareness of mechanisms to report hate as opposed to evidence of more hate in communities.

Priorities for 2024/25 People – (1) **Victims** – this will focus on all stages of the victim journey (2) **Perpetrators** – education and communication will remain a key element to reiterate the messages that ‘Kirklees has no place for hate’.

Places – (1) making sure people live safely in their **own homes, public spaces and online space** where people might feel less inhibited in giving hate abuse.

Partnerships Improve awareness of / mechanisms to **report hate crimes**, strengthen relationships between **partners and communities** in tackling hate crimes.

Please note the [Hate incident reporting | Kirklees Council](#) and the [Hate Crime Strategy 2022-2027 \(kirklees.gov.uk\)](#)

Migration, Resettlement and Asylum Dispersal Red and a high priority

Kirklees is a place of welcome and there is a strong partnership approach to support those seeking sanctuary in the District. [Kirklees welcomes asylum seekers, refugees and migrants | Kirklees Council](#) The last 12 months partners have supported families who have arrived following the Afghan evacuation, UK Refugees Resettlement scheme, Ukraine response and those seeking asylum.

There is now a high expectation that numbers **will continue to increase for asylum dispersal in 2024**. The Home Office, against strong objection from the Council and our partners, are planning to take forward a large site on Manchester Road [Manchester Road, Huddersfield: factsheet - GOV.UK \(www.gov.uk\)](#).

Inclusive Communities Framework (ICF) Amber

The ICF is in its implementation phase and will continue to be embedded across the partnership. **Inclusive Communities Framework** [Inclusive Communities Framework | Kirklees Council](#)- (1) adoption of the framework within the council and by partners and (2) working towards the KMC organisational over 35 self-evaluations have now taken place and the learning from this is being analysed.

See appendix 3.

Prevent Amber

Kirklees remains as a priority status area for Prevent as designated by the Home Office, and as such receives grant funding for staffing resource and to deliver projects in both school and community based settings. As outlined in the Kirklees Council: [Kirklees Council: Prevent Strategy 2022-2025](#) Prevent Strategy 2022-2025 the key priorities of Prevent are to: Manage

the threat, risk and vulnerability, Tackle the ideological causes of terrorism, Safeguard those most susceptible to radicalisation through early intervention, enable those who have already engaged in terrorism to disengage and rehabilitate, ensure effective partnerships and governance structures are in place to monitor, support and evaluate Prevent to achieve effective delivery.

Theme 4 - Reducing Risk

Road Safety Red and a high priority for the Partnership

Road Safety consistently features as one of the top priorities that residents identify which needs tackling to create safer communities. The partnership plan focuses on reducing injuries caused by road traffic collisions as well as anti-social driving including speeding, loud vehicles, and inconsiderate / dangerous parking.

The **Partnership Plan Road Safety Strategy** aligns with the strategic aims in both the Kirklees Highways Road Safety Strategy and the Police and Crime Plan for West Yorkshire in particular, the “Vision Zero” which aims to have 0 fatalities on our roads by 2049. Consideration to be given regarding gender specific work (men) and review age profile of casualties.

The issues to be tackled over the next 12 months include; pedestrian safety and awareness, speed, anti-social driving, parking and two-wheeler incidents.

Kirklees Road Safety strategy aims to both continue reducing the number of people **killed and seriously injured** on the roads but also to tackle the issues of key concern and detrimental to **perceptions of safety** for all road users – including anti-social driving / parking and dangerous vehicles.

The interventions in the strategy will be informed by and impact measured through analysis of partnership intelligence including community perceptions of road safety. The strategy in Kirklees considers how partners, working with communities, can work collaboratively to reduce the number of collisions and other road safety issues by focusing on all aspects of collisions – namely the features of **vehicles, people** (both drivers and other parties), **locations** and **times** of the day / year when collisions peak.

The strategy will focus on all elements of the collision and casualty reduction from how they can be prevented through to post collision learning to reduce repeat incidents. In common with other areas in the Risk theme, the overriding principle is that the best approach to tackling road safety is through prevention tactics wherever possible.

Targeted enforcement activity in key locations and at key times is a priority. This includes highlighting specific road safety issue such as use of mobile phones, drug/ drink driving, failure to use seat belts, working closely across the road safety partnership with West Yorkshire Police, Taxi Licensing, Safer Kirklees, DVLA, Highways. For example, Operation Twinetre was a ward funded operation in Dewsbury South and 349 motorists were positively dealt with.

Water Safety Amber

The SIA highlights seasonal dimension to water safety incidents with the **summer months** seeing more incidents linked to Anti-Social Behaviour whereas there is more risk with slips and falls into fast flowing or frozen water in the winter months.

Re-offending Amber

The Partnership Plan recognises that re-offending covers both youth and adult reoffending and strategies to reduce it. The SIA highlights continued reductions in the number of First Time Entrants to the Criminal Justice System and the work relating to addressing offending risk factors.

Drugs and Alcohol Amber

The SIA highlights how drugs and alcohol are linked as a driver of crime but also cause harm in their own right – both in short term e.g. violence / theft / anti-social behaviour and longer term e.g. liver disease and recovery. Economic pressures have traditionally seen a shift in use from night-time economy to the home which have risks around domestic abuse, increased consumption and neighbour disputes.

Alcoholic liver disease has more than doubled in the last 10 years and there are significantly higher rates in Kirklees compared with the England average. Drug related death and Alcohol-related mortality rates have increased significantly over the last couple of years, and rates in Kirklees are significantly worse than England's average.

See appendix 4 for a highlight report.

Appendix 2

Theme 1: Violence and Exploitation

Serious Violence - Overview of progress on the Serious Violence Duty

A detailed report and discussion took place at OSMC in February 2023, this is an update on progress in the last 12 months.

1. Background

The Police, Crime, Sentencing and Courts (PCSC) Act 2022 provides new duties in respect to Serious Violence. The new Serious Violence Duty requires specified authorities (Duty Holders) to work together to prevent and reduce serious violence, including identifying the kinds of serious violence that occur in the area, the causes of that violence, and to prepare and implement a strategy for preventing and reducing serious violence in the area.

Alongside the duty, the PCSC Act also amends the Crime and Disorder Act 1998 to include a requirement for Community Safety Partnerships to formulate and implement a strategy to prevent people from becoming involved in serious violence, both as victims and perpetrators, and reduce instances of serious violence in the area.

2. Delivering the serious violence duty in Kirklees

All organisations and agencies subject to the duty are accountable for their activity and co-operation. The Duty Holders specified include: Local authorities, Police, Probation Services, Youth Offending Teams, Fire and Rescue and Integrated Care Boards. The existing structures remain for Serious Violence (SV) which are SV Gold, Silver and Bronze partnerships and work is progressing to develop the 6 actions plans further in identified communities.

There is a West Yorkshire strategy to reduce / tackle serious violence and a needs assessment that outlines risk and threat. They are currently with the Home Office for sign off. In 2024/5 the Partnership will develop a delivery plan in relation to the implementation of the SV duty and the partnership response to the strategy to tackle serious violence.

3. Local data and insight

The number of recorded violent offences for April to Dec 2023/24 are below those of the same period in 2022/23 by 8%, the projected number of incidents for 2023/24 based on the first half of the year is a reduction on previous years. When comparing the period April to December, there has been a 10% reduction in violence with injury incidents.

4. Partnership funding

The partnership has limited statutory funding to support its work in reducing and tackling violence across the district. However, the partnership does make the best possible use of wider external funding opportunities to support this work. Funding is largely sourced through routes such as the West Yorkshire Combined Authority and West Yorkshire Violence Reduction Partnership (WYVRP). To be aware that funding for the WYVRP from central government is due to end in March 2025.

5. Local approach

The approach to tackling Serious Violence is based on the following key principles:

- a) *Preventing people from committing serious violence by developing resilience, supporting positive alternatives and timely interventions*
 - ✓ **Yorkshire Mentoring** has delivered educational inputs in primary and secondary schools in highlighted areas. Age-appropriate resources, Happy Friendship's and Wrong Look, Wrong Time, Wrong Place have engaged over 550 children and young people to date. There is now an extension of the commissioned mentoring programme to provide additional mentoring support at Kirklees College.

- ✓ **The PEAK Project**, delivered by West Yorkshire Police, continues to educate and inspire young people across Kirklees. In 2023-24 PEAK has been delivered in 18 schools with 168 young people successfully completing the programme.
- ✓ **STARS (School Transition and Reach Service)** is a team focussed on supporting young people approaching a school transition where there are concerns in relation to school engagement, attendance and/or behaviour. The aim is to reduce disengagement at a key transition and therefore reduce the risk of vulnerability to exploitation, gang involvement and violent/criminal activity.
- ✓ Working with Yorkshire Mentoring are delivering **training, advice and information sessions** for Parents and carers, teachers, safeguarding leads and other professionals around serious violence, exploitation, risk factors, and how to find additional support.
- ✓ The **Detached Youth Work Team engages with young people in highlighted locations**, the majority were engaged in Huddersfield, Dewsbury and Batley and Spenningsdale post codes.
- ✓ **Chill Skillz**:- Working closely with the Youth Justice Service and Youth Engagement Team a targeted intervention programme focusing on positive mental health and dealing with emotions
- ✓ **Night Safety Bus**: - in Huddersfield Town Centre which provides vulnerable users of the Town Centre, including women and girls with a safe space on a Wednesday and Saturday evening until 3:00am. The Night Safety Bus which is supported by professionals from Change Grow Live, Locala and WYP aims to reduce the demand placed upon blue lights services and reduce the risks / crime against women and girls. The data does highlight a clear reduction in reported crime against women and girls when the Night Safety Bus is in use. www.kirklees.gov.uk/night-safety.
- ✓ **Street Marshalls** have worked very closely with the local Neighbourhood Policing Team (NPT) which has proven very beneficial and reassuring. Depending on the activity the Marshalls will work on either a Friday or Saturday night. Having this flexibility will allow for deployment of the Street Marshalls on the busier nights. Have undertaken site visits in relation to the most appropriate equipment for the deployable CCTV. There have been multi-agency meetings with partners to discuss how it will fit in with the council's wider CCTV programme.
- ✓ Over **240 Safe Zones** have been established across the district in 2023-24 which provides people, particularly young people with a safe place to go should they fear crime or violence.
- ✓ The Partnership **continue to fund local community organisations** in highlighted areas to deliver diversionary activities to young people utilising funding from the Violence Reduction Partnership. These groups are supported on a regular basis with learning and best practice and brought together on a frequent basis to discuss intelligence, share learning and look at longer sustainable funding opportunities.

b) *To Intervening Early to prevent individuals become entrenched in Serious Violence and Organised Criminal Activity*

- ✓ **Youth Engagement Services** Continues to provide more targeted support to those involved in serious violence or at high risk of becoming involved.
- ✓ **A&E Navigators Calderdale & Huddersfield Foundation Trust (CHFT)** Trauma Navigators based at Huddersfield Royal Infirmary (HRI) explore an individual's support needs following attendance at Accident & Emergency (A&E) where violence has been used against them/ by them. Here consent is gained, the trauma navigators refer on to the Community Links offer provided in Kirklees by the Detached Youth Work Team. In 2023-24 the main concern for those referred is managing their emotions/ wellbeing/ mental health, along with substance misuse and being the victim of assault.
- ✓ **Teachable Moments Project (Focussed Deterrence Car)** The Teachable Moments Project involves proactive deployment of a Police Officer and a Detached Youth Worker

in identified hotspots as well as reactive deployment following a serious violence incident which may involve or affect young people.

c) To pursue, disrupt and prosecute those who commit serious violent crimes

Enforcement across the partnership is largely led by WYP and their targeted operations.

Examples of these operations include: -

- Dedicated proactive Police officers to patrol within identified priority areas. Over the past 12 months they have conducted a number of arrests for serious violence, and for serious offences including i.e. Drugs and Weapons
- Targeting of an Organised Crime Group based on North Kirklees. Mapping exercise currently being undertaken to understand nominals involved and links to other gangs / OCG's operating within Kirklees.
- Targeted operation linked to an Urban Street Gang in North Kirklees following several incidents in November outside a local school.

Appendix 3

Inclusive Communities Framework (ICF)

1. Background

The Inclusive Communities Framework (ICF) [Inclusive Communities Framework | Kirklees Council](#) is a commitment to working better with communities to ensure people and communities feel like they belong, and they are listened to about what matters to them, and partners improve how they work with communities. The framework sets out how we want to work with people and has a toolkit that helps organisations review and improve how they work with communities.

An ICF implementation group has been established and consists of partners who are committed to promoting the framework, sharing their knowledge and helping implement the ICF within the Local authority and wider partnerships.

2. Progress in the last 12 months

a. Phase 1 – Raising Awareness, building connections & strategic buy-in across place. ICF Briefing sessions have been delivered internally to teams, senior staff, and external partners to drive the implementation of the framework. ICF has been shared and continues to be shared through key events online and in person, via the KMC intranet, website [Inclusive Communities Framework | Kirklees Council](#), presence at the Kirklees Leadership Forum (KLF), Picture of Kirklees, during Inclusion week and building ICF into “My learning” modules for staff to access.

There has been a gradual increase of ICF submissions from varied services (to date there have been **35** submissions), working with services to develop action plans that look at the pillars and approaches of ICF. The framework has been recognised as valuable in helping implement positive changes within services, having a critical friend when looking at delivery through the embedding of the ICF pillars and approaches) and sharing good practice.

b. *Phase 2: Embedding ICF - making a difference.*

- ✓ **Homes England** (HE) have adopted ICF to look at the development of community engagement and social value on the Riverside Development, ensuring transparency, inclusivity and involvement throughout the development. *The Kirklees Local Plan in February 2019, identified the need for new homes, including supporting infrastructure for the new community.* The ICF has helped to inform joint motivations and guiding principles to define community engagement and social value for Dewsbury Riverside between Homes England and Kirklees Council.

Considering the pillars and five ICF approaches has helped to re affirm and embed the importance of working with the community and the role of the community to achieve improved outcomes for the Dewsbury Riverside development.

- ✓ **Picture of Kirklees Event:** Third Sector Leaders provided partnership insight into how ICF is used by third sector, highlighting the sharing of power with communities, enabling local communities to grow - Dewsbury Arcade, Community owned shopping centre – having belief in communities.
- ✓ **External Partners:** ICF submissions and feedback from external partners (including Locala, Integrated Care Board (ICB), Probation) indicated that partners recognise that ICF should be golden thread and embedded in all strategies and plans.
- ✓ **Procurement and contracts:** Looking at how providers can demonstrate ICF within contracts that are being commissioned through procurement, UKSPF small grants contracts have been awarded with ICF outcomes at the forefront of delivery in communities.
- ✓ **Faith Networks** have utilised ICF to ensure **reach and connectedness** within communities through the newly formed South Kirklees Interfaith Forum.

3. Plans for 2024/25

- Develop indicators that can be used to understand the effectiveness of ICF, so organisations can embed ICF as part of their own performance Indicators.
- Evaluations of submissions to date, analysis of data/case studies – highlight good/areas of improvement.
- Development of ICF peer review group – to develop good practice, critical friend approach to develop a positive culture of ICF and what added value it brings to service delivery.
- Develop the work on ICF being an enabler to our place-based strategies/programmes
- Work towards the annual ICF organisational submission.
- Identify priority areas where ICF understanding and implementation is needed.

Appendix 4

Theme 4 Reducing Risk

Drugs and Alcohol

1. Context to the use of drugs and alcohol

If people are using substances and it is negatively impacting on their lives or the people around them, then the individual is using problematically. If the individual is unable to stop using the substances and continues to use despite the negative impacts, this is a degree of addiction. The addiction may be physical, whereby if they stop using, they are in withdrawal, and they use to avoid experiencing the negative withdrawal symptoms, and/or it could be psychosocial. By this, it means there are social reasons people continue to use, which interlink with psychological reasons. For example, someone might use because their friends do, which is a social reason, but this on a deeper level might be that they do not have confidence to be around their friends off drugs or have difficulty implementing boundaries.

There is such an interlink between the two it would be rare that someone with an addiction does not have problems to some degree with their mental health – either low level (anxiety, stress, depression) or more serious conditions like psychosis. Substances may exacerbate mental health problems, and/or they may cause mental health problems. If someone can stop substances and their mental health issues continue, this would be a mental health issue, not a substance use problem.

2. Support for those with addiction & mental health problems

It is essential to see mental health and addiction as interlinking conditions, they should not be treated in isolation. The term dual diagnosis is used, particularly for people with substance use problems and more serious mental health problems. Multiple literature exists (NICE guidance) that states having substance use problems should not be a barrier to mental health treatment, so the treatment for someone with a substance use problem vs. without, should be similar. Care should be coordinated and inform each services care plans.

In some instances, it may be necessary to reduce and have a period of stability before progressing to traumatic mental health interventions. In Kirklees there is a dual diagnosis service a psychiatrist is employed by Change Grow Live Kirklees, the drug and alcohol provider to deal with complex cases. Sometime people face barriers to receiving mental health support so at a strategic level a mental health subgroup has been established (of the combating drugs partnership) to try and reduce these barriers through better partnership working.

There is training to mental health staff and substance use staff, so each service is skilled in delivering low intensity interventions of the opposite discipline (mental health/substance use interventions).

3. Impacts of drugs and alcohol upon crime

Figures around the impacts of drug and alcohol on crime can be seen in the wider Kirklees strategic intelligence assessment e.g. ASB, Road Traffic Accidents, Violent Crime. It is difficult to breakdown which specific crimes in Kirklees are the direct result of someone using drugs and alcohol because:

- a) It often is not clear whether a crime would have occurred if a person hadn't used substances.
- b) Drugs and alcohol might be implicated in the crime (theft) but there could be multiple other reasons (social pressure, poverty etc) to it is impossible to differentiate.
- c) The police do not routinely record whether drugs/alcohol was an aggravating factor in a crime, we have explored this being implemented but it is not something that is realistically possibly to achieve currently.
- d) Drugs and alcohol can exacerbate domestic abuse, ASB, violence in the nighttime economy (NTE), safety against VAWG (alcohol and the NTE play a huge role in sexual offences). It can

also be an aggravating factor in crimes such as burglary, theft, fraud to fund people's habits, and it can be linked directly to violence and the harms coming from drug dealing (e.g. county lines and cuckooing).

4. Links with the Wellbeing Strategy

The Kirklees Drug & Alcohol Strategy was written based upon the Health and Well Being Strategy, it includes the 'I statements' and a full chapter on how the strategy links with other council strategies, including shared outcomes. Please see the strategy for more info.



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Drug and Alcohol St

5. The impacts of drug and alcohol related crime and work taking place

There is a strong partnership working when it comes to drugs and alcohol, via the combating drugs partnership. Work with the Police and probation support reductions in offending behaviour. For example, this involves investing in the Clear, Hold, Build initiative to reduce drug/alcohol related violence locally, investing in a WY Police drugs training coordinator to deliver training to partners at regional level, investing in Integrated Offender Management (IOM) initiatives and supporting offenders that are released from prison to receive continued care into the community, included supported housing and treatment.

The drug and alcohol service also co-locates with the police and probation. Continuity of care rates (people leaving prison being seen in the community treatment within 3 weeks is approximately 80% and is the highest in the region). We also support other partnership working, for example feeding into domestic homicide review panels and youth engagement work to reduce ASB.

The following case study provide a more focused picture of work in this area:

Client A has historically been difficult to engage. She was on and off prescription, previously reported not to want to work with any services. Concerns were about risky behaviours and offending in order to fund drug use which meant it was difficult to engage and keep in treatment.

July 2023 client was arrested and remanded in custody. At this point she was approx. 18 weeks pregnant. Childrens Social Care had concerns regarding ongoing drug use whilst pregnant and non engagement with pre-birth health checks. Worker visited her whilst she was in New Hall and built a relationship with her over a 6-month period. Staff arranged to pick her up on her day of release from prison.

Once released client was supported intensively initially, supporting her to pharmacy daily and supported to relevant groups. The service facilitated supervised contact with her son which was a focus for her and part of her recovery journey. Client continues to engage well with services and her family and has not re-offended since.

5. Priorities / Projects for 2024/25

- a) Improve Access to Services, using a targeted approach that reduces health inequalities.
- a) Continue to strengthen partnerships and treatment and referral pathways in healthcare settings.
- b) Campaigns to prevent/reduce harm and stigma amongst adults and young people.
- c) Targeted awareness and harm reduction work amongst LGBTQ+ community.
- d) Reduce levels or unmet need by supporting more people into drug and alcohol treatment through increased awareness and better referral pathways and community outreach support.
- e) Extending naloxone provision, conducting drug and alcohol death review panels, sharing learning with the adult fatality review panel and strengthening the local drug information systems and improving links/data sharing with coroners and the ambulance.

Appendix 5

Overview and Scrutiny Committee Actions (6th Feb 23):

Action - The Police online reporting system did not allow people to **report speeding as a crime**; this had been pointed out previously but not resolved. Superintendent Brear undertook to consider and respond to the issue raised about reporting speeding via the website.

West Yorkshire Police report that there has been no change to police systems with regards to reporting of speeding as a crime as what constitutes a crime is governed by National Crime Recording Standards defined by the Home Office.

However, members of the public report dangerous or careless driving including incidents where there is a perception of excessive speed. On receipt of video footage (from a mobile phone or similar device), police would review and assess whether the evidential threshold for an appropriate offence.

Perceptions of vehicles routinely exceeding the speed limit on a length of road should be shared with both local Neighbourhood Policing Teams and Kirklees Council Highways. There is the possibility of using traffic flow and speed cameras to assess whether further actions would be appropriate.

Action - Work was undertaken with the Highways department and reference to traffic surveys to determine whether the issue was one of perception and would be followed-up by engagement with local communities about the findings.

A comprehensive update of the work undertaken by Highways department was provided to Scrutiny in January 2024 – this update can be accessed at the following link: [Kirklees Highway Safety Update - 10th January 2024 - VER1a FINAL.pdf](#)

Action - It was queried how the data gathered from the **Speed Indicator Devices (SIDs)** was used - the responses made/action taken in response to the data gathered from speed indication devices and how this is shared with partners.

There are 2 main sources of data relating to SIDs – ones use by Safer Kirklees and those used by Highways:

Safer Kirklees SIDs – data is collected from these devices and used to record the number of vehicles who have driven past the school. It is very rare that any vehicles speed outside the school whilst the operation is taking place as there are usually a group of school children in High Visibility vests on the roadside.

Highways SIDs – there are around 50 devices, a proportion of these are funded by Ward Councillors, positioned at with locations chosen highlighted through community engagement. These devices are positioned for approximately 3 months and then moved to another location.

The devices also illuminate green or red depending on the speed and this is a feature of the devices which is liked by communities.

During the 3 months they collect data relating to speed of vehicles. This data is downloaded, analysed and presented in a format which can be shared and easily interpreted by community groups and Ward Councillors.

Data can be used when developing schemes and/or identifying locations when presented with a cluster of collisions - it helps to build an accurate picture of the said location and identify if other factors are contributing to collisions.

Action - The understanding was that the **data on non-injury incidents** could be extracted but this would be confirmed and an update provided for the Committee.....the Road Safety Partnership Group was developing an intelligence package that would provide a wider picture than just data on collisions - how data in respect of collisions not involving injury is collated and utilised.

Data relating to non-injury collisions has been incorporated into the partnership road safety intelligence package. This information is used to provide a more complete picture (in addition to collisions resulting in an injury) of road traffic collisions to identify problem locations, times and contributory factors which is used by the Road Safety Partnership to inform the Partnership Action Plan.

Action - That it is recommended that the **importance of working and engaging with Ward Councillors** on issues in their areas be embraced by all parties. Communities Service place and ward-based meetings take place along with Police led Place based meetings.

The Communities Board and wider Partnership recognises the vital role that Ward Councillors offer in helping to understand and tackle local issues identified in Communities both in their democratic role and providing insight and connections with local people.

As such, Ward members are engaged and involved in developing Safer Kirklees including:

- Safer Kirklees Mailbox as a platform to report Ward based issues which will be investigated, addressed and feedback to members provided.
- Every Ward Member has a named Safer Communities Officer who they can contact to discuss Ward Based Community Safety issues.
- Community and Environmental Support Officers – regularly engage with members, undertake ward walks, provide reassurance.
- Quarterly Briefings by both Police and Safer Kirklees as a 2-way communication platform for Ward Members.
- Link with Elected members to address strategic issues via Portfolio Holder, Overview and Scrutiny, Communities Board.
- Link with other Council Services (for example via the Councillor Enquiries mailbox) to address issues raised by Ward Members.